

## Message Text

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ORIGIN IO-14

INFO OCT-01 ARA-16 ISO-00 AF-10 EA-11 EUR-25 NEA-10 RSC-01

SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 PRS-01 SPC-03

SS-15 ACDA-19 OMB-01 AID-20 EB-11 /194 R

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DRAFTED BY: IO:DHPOPPER

APPROVED BY: IO:DHPOPPER

ARA: JKBUBISCH

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY SANTIAGO IMMEDIATE

S E C R E T STATE 184215

E.O. 11652: GDS

TAGS: PFOR, UNSC, CI, CU

SUBJ: CHILEAN ITEM IN UN SECURITY COUNCIL

1. WE REGARD CUBAN REQUEST FOR SECURITY COUNCIL MEETING ON CHILE AS MOTIVATED LESS BY CONCERN FOR CUBAN DIPLOMATIC IMMUNITIES AND CUBAN MERCHANT SHIPPING THAN BY DESIRE TO USE UNSC FORUM AS SOUNDING BOARD FOR ATTACK ON NEW CHILEAN REGIME AND THOSE ALLEGED TO HAVE SUPPORTED IT.

2. WHILE IT IS HIGHLY QUESTIONABLE THAT ACTS OF WHICH CUBA IS COMPLAINING COULD BE SAID TO CONSTITUTE A THREAT TO INTERNATIONAL PEACE AND SECURITY, WE HAVE AGREED THAT CALL FOR SECURITY COUNCIL MEETING SHOULD NOT BE OPPOSED, IN LINE WITH OUR TRADITIONAL CONCERN THAT RECOURSE TO SECURITY COUNCIL SHOULD BE OPEN TO ANY MEMBER IN CONNECTION WITH DEVELOPMENTS WHICH COULD THREATEN INTERNATIONAL SECURITY. WILLINGNESS TO PARTICIPATE IN MEETING, HOWEVER,

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SHOULD NOT BE CONSTRUED TO IMPLY OUR WILLINGNESS TO SEE

THE SECURITY COUNCIL TAKE ANY ACTION, UNLESS SUCH ACTION IS CLEARLY JUSTIFIED UNDER RELEVANT CHARTER PROVISIONS ON BASIS OF CONVINCING EVIDENCE PRESENTED.

3. WE KNOW YOU ARE MAKING GREATEST EFFORT TO RESTRICT SECURITY COUNCIL DISCUSSION IN THIS CASE TO EVENTS LISTED IN CUBAN COMPLAINT. BURDEN OF DISPUTING CUBAN ALLEGATIONS LOGICALLY FALLS IN THE MAIN TO REPRESENTATIVE OF CHILE, WHO WE HOPE WILL APPEAR WITH AS MUCH EVIDENCE AS HE CAN GET TO JUSTIFY REGIME'S ACTIONS AND TO CONTRADICT CUBAN CHARGES. IF AFTER DEBATE DOUBTS PERSIST AS TO THE FACTS IT WOULD BE POSSIBLE TO INITATE AN INQUIRY UNDER ARTICLE 34 OF THE CHARTER. IN OUR VIEW, HOWEVER, THIS COURSE WOULD SIMPLY LEAD TO KEEPING THIS ISSUE ALIVE BEFORE THE SECURITY COUNCIL, AND WE WOULD PREFER TO AVOID IT IF POSSIBLE.

4. WE EXPECT THAT AMBASSADOR SCALI'S STATEMENT WILL CONCENTRATE ON THESIS THAT, EVEN IF CUBAN CHARGES ARE JUSTIFIED, ALLEGED ACTIONS DO NOT CONSTITUTE IN THEMSELVES A THREAT TO INTERNATIONAL PEACE AND SECURITY AND SHOULD NOT BE BROUGHT BEFORE UNSC--CERTAINLY NOT BEFORE OTHER METHODS OF SETTLEMENT, FOR EXAMPLE, THROUGH INEGOTIATION BY INTERMEDIARY, HAD BEEN ATTEMPTED. WE UNDERSTAND AMBASSADOR SCALI PLANS TO REVIEW THE MANY CASES OF ATTACKS AGAINST AMERICAN EMBASSIES AND DIPLOMATS WHICH US HAS DEALT WITH WITHOUT RECOURSE TO UNSC. THIS IS USEFUL TACTIC UP TO A POINT; MISSION WILL HAVE TO DETERMINE TO WHAT EXTENT IT SHOULD BE PUSHED. OUR OPPOSITION WILL PROBABLY POINT OUT THAT IN INSTANCES WE WILL HAVE CITED, TERRORISTS AND NOT HOST GOVERNMENT AND ITS ARMED FORCES WERE INVOLVED.

5. NO MATTER HOW HARD WE TRY TO CONFINE UNSC PROCEEDINGS AS INDICATED ABOVE, WE MUST ANTICIPATE THAT THEY WILL BE USED FOR FULL-SCALE ATTACK ON NEW CHILEAN REGIME AND ON USG FOR ALLEGED COMPLICITY IN COUP. YOU WILL OF COURSE DENY CATEGORICALLY THAT USG WAS INVOLVED IN ANY WAY IN THE COUP. ARGUMENT WILL BE MADE THAT US INFLUENCE EXERTED ON INTERNATIONAL LENDING INSTITUTIONS, AND US

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CUTOFF OF AID TO CHILE, CONTRIBUTED TO WEAKENING OF ALLENDE GOVERNMENT AND HENCE TO ITS OVERTHROW. WE WILL GIVE YOU AS MUCH MATERIAL AS WE CAN TO COUNTERACT SUCH CHARGES AND TO EXPLAIN WHAT WE DID AND WHY IN THIS CONNECTION. WE WILL ALSO PROVIDE MATERIAL AS NEEDED CONCERNING OUR BILATERAL MILITARY COOPERATION WITH CHILE.

6. WE WOULD APPRECIATE EARLIEST POSSIBLE INDICATION AS

TO TYPE OF RESOLUTION CUBA AND ITS SUPPORTERS IN THE  
SECURITY COUNCIL INTEND TO TABLE. FIRST DRAFT OF  
STATEMENT FOR AMBASSADOR SCALI'S USE HAS BEEN SENT  
TO NEW YORK. RUSH

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